

# Analysis of Ontologies and Policy Languages to Represent Information Flows in GDPR

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**Abstract.** This article surveys existing vocabularies, ontologies and policy languages that can be used to represent informational items referenced in GDPR rights and obligations, such as the ‘notification of a data breach’, the ‘controller’s identity’ or a ‘DPIA’. Rights and obligations in GDPR are analyzed in terms of information flows between different stakeholders, and a complete collection of 57 different informational items that are mentioned by GDPR is described. 13 privacy-related policy languages and 9 data protection vocabularies and ontologies are studied in relation to this list of informational items. ODRL emerges as the language that can partially represent the highest number of rights and obligations in GDPR if complemented with DPV and GDPRtEXT, since 39 out of the 57 informational items can be modelled. Online supplementary material is provided, including a simple search application and a taxonomy of the identified entities.

**Keywords:** privacy policy languages, data protection ontologies, GDPR, rights, obligations

## 1. Introduction

Westin [1] shaped the way we define online privacy before the web existed at all. One of his two major postulates was that individuals should be able to determine to what extent information about them is communicated to others. The second of these postulates was that technological artifacts could be used to achieve this goal. His books in the late sixties and the seventies exerted significant influence on the privacy legislation that was enacted in the following years, and even today, the European General Data Protection Regulation (GDPR), which came into full effect on May 25th of 2018, owes much to his work. Any information system has data representation needs, and privacy and data protection related information systems will have to represent ideas such as ‘consent’ or ‘the right to erasure’. If these applications are to interoperate, then the need for standard formats is clear, and the adoption of semantic-web enabled technologies that facilitate privacy-related data exchange is advantageous such as in data portability.

Machine readable policy languages have been on the scene for some decades. Policy languages allow to represent the will of an individual or organization to grant access to a certain resource, and they govern the operation of actual systems over actual data. They seem perfectly aligned with Alan Westin’s vision and indeed several privacy-related policy languages have been defined and used in real scenarios. On the other hand, computers can also help in other privacy and data protection tasks different from enforcing access to personal data, and policy languages are not enough to cover every representation need. Thus, in the last few years, vocabularies and computer ontologies have appeared to formalize concepts and rules in the domain that can be used either to simply represent information as RDF, or to govern ontology-based information systems. Not all of them, however, had the GDPR specifically as framework of reference.

This paper surveys existing policy languages, vocabularies and ontologies in the domain of privacy and data protection, and it analyses their adequacy to support GDPR-related applications. These GDPR-related applications may either support individuals to manage their personal information or to support data controllers, data processors and other stakeholders to bet-

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1 ter manage compliance with the GDPR. This joint  
 2 analysis of needs (individual-oriented and company-  
 3 oriented) is based on the claim that these tools may  
 4 converge in a near future, and that having common vo-  
 5 cabulary elements and common data models to refer  
 6 to GDPR rights and obligations and to denote specific  
 7 GDPR concepts would permit heterogeneous applica-  
 8 tions to speak in the same terms and interoperate. Tak-  
 9 ing into account this rationale, we focus on the above  
 10 motivations to address the following research question:  
 11 ***Can existing policy languages and vocabularies be***  
 12 ***used and extended to meet the representation needs***  
 13 ***brought on by the newly enforced GDPR's rights and***  
 14 ***obligations?***

15 Moreover, the main contributions of this paper are:

- 16 (i) a study of GDPR in terms of flows of informa-  
 17 tion in different deontic modalities, systematized  
 18 in Figure 1, and further specified in Table 1 where  
 19 the informational elements necessary for the man-  
 20 agement of each GDPR right and obligation are  
 21 specified;
- 22 (ii) a survey of 22 existing vocabularies, ontologies  
 23 and policy languages and their analysis in relation  
 24 to that informational model; and
- 25 (iii) an online portal<sup>1</sup> with additional resources  
 26 for the reviewed works, a REST API service  
 27 to find references to specific concepts and also  
 28 a lightweight ontology, the GDPR Information  
 29 Flows (GDPRIF), specified to model the relation-  
 30 ships triggered by the study on GDPR informa-  
 31 tion flows.

32  
 33 The paper is organized as follows: Section 2 de-  
 34 scribes in detail the types of information that have to  
 35 be shared between data subjects, controllers and other  
 36 interested parties, as well as the main rights and obli-  
 37 gations found in the GDPR that may be represented.  
 38 Section 3 identifies related work and section 4 sys-  
 39 tematically reviews the existing privacy-related policy  
 40 languages first, and then the most salient vocabular-  
 41 ies and ontologies in the domain. Section 5 provides  
 42 an analysis of the solutions in the light of GDPR, fol-  
 43 lowing a systematic comparison framework, and the  
 44 description of the supplementary webpage which has  
 45 been published with additional resources about the re-  
 46 viewed solutions, a REST API service to look for spe-  
 47 cific concepts and a vocabulary with the concepts iden-  
 48 tified in Section 2. Finally, the last section synthesizes

1 our conclusions, explicitly identifying the recommen-  
 2 dations and possible representational needs that have  
 3 to be covered.

## 2. Information flows in the GDPR

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 6  
 7  
 8 In the light of the established GDPR rights and obli-  
 9 gations, a set of information flows, related to the infor-  
 10 mation that needs to be exchanged between stakehold-  
 11 ers, can be identified. These stakeholders can be clas-  
 12 sified as a (DS) data subject, a (DC) data controller, a  
 13 (DP) data processor, a (Rp) recipient, a (SA) supervi-  
 14 sory authority or a (DPO) data protection officer.

15 In this context, an information flow refers to the in-  
 16 formation that has to be transmitted from one stake-  
 17 holder to another so that a right or obligation can be  
 18 invoked and granted. For instance, if a data subject  
 19 invokes its right to erasure, along with the request,  
 20 there is the need to represent information related to  
 21 the ground on which the request is based, and the con-  
 22 troller needs to transmit this information to the other  
 23 controllers processing the same personal data.

24 Figure 1 shows a diagram of the information flows  
 25 that represent the transfer of information foreseen by  
 26 GDPR's rights and obligations regarding data subjects,  
 27 controllers and other stakeholders. This chart is de-  
 28 rived from an analysis of Chapter's III and IV ('Rights  
 29 of the data subject'<sup>2</sup> and 'Controller and processor'<sup>3</sup>,  
 30 respectively) of the GDPR. Each article in both chap-  
 31 ters was manually studied to search for interactions  
 32 between the aforementioned stakeholders and, when  
 33 a flow of information was identified between more  
 34 than one stakeholder, the respective interaction was  
 35 recorded in the diagram.

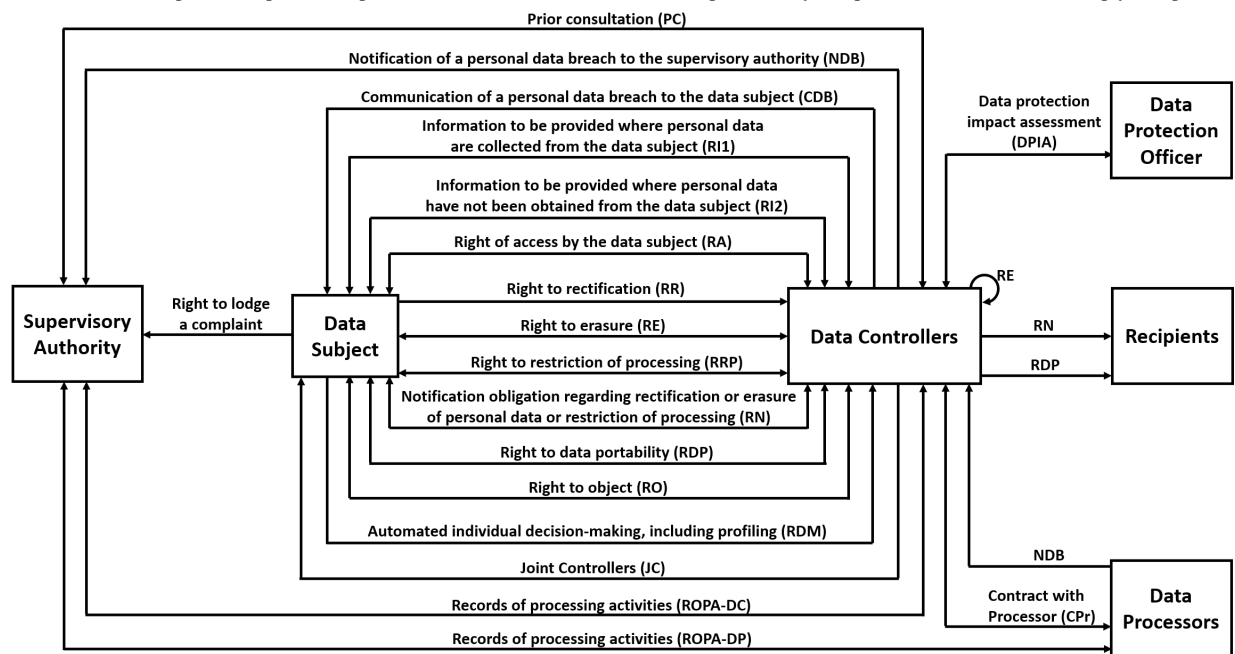
36 Therefore, in this section, the GDPR rights and obli-  
 37 gations that were classified as an information flow be-  
 38 tween GDPR's stakeholders are studied with the pur-  
 39 pose of assessing which informational elements need  
 40 to be represented in order to support this stream of in-  
 41 formation. A methodical study of these elements of in-  
 42 formation was manually performed for each identified  
 43 information flow and systematised in Table 1. In addi-  
 44 tion, for each described item, a list of GDPR's articles  
 45 where they are mentioned is also presented for readers  
 46 to be able to refer to the regulation. From this list, it  
 47 was therefore possible to establish mappings between  
 48 each right or obligation and the respective specified in-

51 <sup>1</sup><https://protect.oeg.fi.upm.es/sota/>

50 <sup>2</sup><https://gdpr-info.eu/chapter-3/>

51 <sup>3</sup><https://gdpr-info.eu/chapter-4/>

Fig. 1. GDPR’s rights and obligations as information flows. The bidirectional arrows represent a right or obligation in which a request for information and respective response is expected, while the unidirectional arrows represent only a request or notification and no reply is expected.



formational items, which are presented in Tables 2 and 3, related to the rights of the data subject and to the responsibilities of the controllers and processors, respectively.

In particular, we shall emphasize the need to support Articles 13 and 14 of the GDPR, which describe the so-called ‘right to be informed’. According to these articles, whether personal data is collected directly from the data subject or obtained through other data sources, data controllers need to inform data subjects about any processing of personal data so that their activities are legal, fair and transparent. These articles, and the others that make up Chapter III of the GDPR, are studied here in order to understand what information data subjects are entitled to receive in the exercise of their rights and, correspondingly, what information data controllers need to disclose to be compatible with the GDPR. Sections 2.1 and 2.2 briefly describe these rights, as well as the informational items that may need to be represented.

The rights and obligations of controllers and processors, described in GDPR’s Chapter IV, are also analyzed here for the same purpose of identifying which pieces of information need to be represented in order for these stakeholders to be in compliance with the GDPR. Section 2.3 details the informational elements

and respective rights and obligations that may need to be modeled.

Moreover, this study of rights and informational items will serve as a basis for the analysis of privacy-related policy languages to understand which rights and obligations can already be fully or partially formalized and for the comparison of privacy and data protection vocabularies and ontologies to perceive which can be used and extended to represent the informational items described in Table 1.

### 2.1. The Right to be Informed

Chapter III of the GDPR establishes nine fundamental rights of the data subject when it comes to the lawful processing of their personal data.

In particular, Articles 13 and 14 detail the ‘Information to be provided where personal data are collected from the data subject’ (RI1) and the ‘Information to be provided where personal data have not been obtained from the data subject’ (RI2), respectively. According to them, for the processing of personal data to be lawful, fair and transparent, a certain set of informational items must be provided, namely items I1 to I19 described in Table 1.

This information, and any other communications provided in the context of the provision of data sub-

Table 1

Informational items to be represented and respective identifiers (I\*), which will be used to specify the informational elements necessary for the management of each right and obligation represented in Figure 1. The GDPR articles that mention these items are also specified.

I*	informational items - GDPR Article(s)	I*	informational items - GDPR Article(s)
I1	Controller identity - 13.1(a), 14.1(a), 30.1(a), 30.2(a)	I30	Grounds to not comply with right not to be subjected to decision making - 22.2
I2	Controller contact details - 13.1(a), 14.1(a), 30.1(a), 30.2(a)	I31	Joint controller identity - 26, 30.1(a)
I3	Controller's representative identity - 13.1(a), 14.1(a), 30.1(a), 30.2(a)	I32	Joint controller contact details - 26, 30.1(a)
I4	Controller's representative contact details - 13.1(a), 14.1(a), 30.1(a), 30.2(a)	I33	Responsibilities of joint controllers - 26, 36.3(a)
I5	DPO contact details - 13.1(b), 14.1(b), 30.1(a), 30.2(a), 33.3(b), 34.2, 36.3(d)	I34	Subject-matter of the processing - 28.3
I6	Purposes of the processing - 13.1(c), 14.1(c), 15.1(a), 28.3, 30.1(b), 35.7(a), 36.3(b)	I35	Duration of the processing - 28.3
I7	Legal basis of the processing - 6.1, 9.2, 13.1(c), 14.1(c)	I36	Categories of processing - 28.3, 30.2(b)
I8	Legitimate interests - 6.1(f), 13.1(d), 14.2(b), 35.7(a)	I37	Categories of data subjects - 28.3, 30.1(c), 33.3(a)
I9	Recipients / categories of recipients - 13.1(e), 14.1(e), 15.1(c), 17.2, 19, 30.1(d)	I38	Obligations of the controller - 28.3
I10	Transfers to third countries - 13.1(f), 14.1(f), 30.1(e), 30.2(c), 46, 47, 49.1	I39	Obligations of the processor - 28.3
I11	Retention period - 13.2(a), 14.2(a), 15.1(d), 30.1(f)	I40	DPO identity - 30.1(a), 30.2(a), 33.3(b), 34.2
I12	Data subject's rights - 13.2(b), 14.2(c), 15.1(e), 28.3	I41	Technical and organizational security measures - 30.1(g), 30.2(d), 32.1, 35.7(d), 36.3(c)
I13	Right to withdraw consent - 6.1(a), 9.2(a), 13.2(c), 14.2(d)	I42	Processor identity - 30.2(a)
I14	Right to lodge a complaint - 13.2(d), 14.2(e), 15.1(f)	I43	Processor contact details - 30.2(a)
I15	Statutory or contractual obligation details - 13.2(e)	I44	Processor's representative identity - 30.2(a)
I16	Existence of automated decision making - 13.2(f), 14.2(g), 15.1(h), 22.1, 22.4	I45	Processor's representative contact details - 30.2(a)
I17	Categories of personal data - 9.1, 14.1(d), 15.1(b), 28.3, 30.1(c), 33.3(a)	I46	Nature of data breach - 33.3(a), 34.2
I18	Source of personal data - 14.2(f), 15.1(g)	I47	Approximate number of data subjects - 33.3(a)
I19	Grounds to not comply with information right - 13.4, 14.5	I48	Approximate number of personal data records - 33.3(a)
I20	Safeguards related to the transfer to a third country - 15.2, 30.1(e), 30.2(c)	I49	Consequences of personal data breach - 33.3(c), 34.2
I21	Copy of personal data - 15.3, 20.1	I50	Measures to address and mitigate data breach's effects - 33.3(d), 34.2
I22	Request to complete incomplete personal data - 16	I51	Systematic description of processing operations - 35.7(a)
I23	Grounds to request erasure of data - 17.1	I52	Assessment of the necessity and proportionality of the processing operations - 35.7(b)
I24	Technical measures taken to erase data - 17.2	I53	Assessment of the risks to the rights and freedoms of data subjects - 35.7(c)
I25	Recipients contact details - 17.2, 19	I54	Responsibilities of the controller - 36.3(a)
I26	Grounds to not comply with right of erasure - 17.3	I55	Responsibilities of the processors - 36.3(a)
I27	Grounds to request restriction of processing - 18.1	I56	Means of processing - 36.3(b)
I28	Transfer data directly between controllers - 20.2	I57	Data protection impact assessment (DPIA) - 35, 36.3(e)
I29	Grounds to not comply with right to object - 21		

jects' rights, should be given in a concise, transparent and clear language and in an easily accessible manner. This information may also be provided with standardized icons for a more visible and intelligible overview of the intended processing.

## 2.2. Other data subject's rights

The data controller has the obligation to support the exercise of the data subject's rights and needs to reply with information to any requests related to the exercising of such rights within a month upon receiving the request. This period can be extended by a further two months if the data subject's request is too complex or in the case of a large number of requests. The information should be freely provided and by electronic means, unless the data subject states otherwise.

Apart from the 'right to be informed', already described in the previous section, the data subject is entitled to the following rights:

(RA) the 'right of access' to the personal data being processed: data subjects have the right to receive confirmation that their data is being processed

and a copy of the data in a common electronic format, as well as information about the purposes for processing, categories of the concerned personal data, their source, if not directly collected from the data subject, the recipients, the storage period, the existence of the data subject's rights as well as the right to lodge a complaint with a DPA, details of the existence of automated decision making and the security measures applied where personal data is transferred to a third party.

(RR) the 'right to rectification': the data subject has the right to obtain from the data controller the amendment of inaccurate personal data and, where the data is incomplete, the right to have personal data completed.

(RE) the 'right to erasure' or 'right to be forgotten': the data controller has the obligation to delete personal data when it is no longer needed for the purposes which it was collected; when the data subject withdraws consent and there is no other legal basis for the processing; when the data subject objects to the processing; when said processing is unlawful; when it has to be erased to com-

ply with a legal obligation; or when the data was collected for the provision of information society services.

(RRP) the ‘*right to restriction of processing*’ of personal data: the data subject has the right to request the ceasing of the processing when the accuracy of the data is being contested; when the processing is unlawful and the data subject does not wish to erase the data; when the purposes stated by the controller are no longer valid but the data subject needs it for any legal claims; or when the data subject objects to the processing.

(RN) the ‘*right to be notified*’ about the rectification, erasure or restriction of processing: the data controller has the obligation of notifying the data subject and the recipients to whom the data was disclosed, as well to disclose these recipients to the data subject.

(RDP) the ‘*right to data portability*’: the data subject has the right to receive its data in a commonly used and machine-readable format and has the right to request that its data be transferred directly from one controller to another.

(RO) the ‘*right to object*’ to any processing, including profiling.

(RDM) the ‘*right to not be subjected to automated decision-making*’, including profiling.

The informational items to be granted to the data subject in function of the established GDPR rights are represented in Table 2.

Table 2

Informational items (I\*) to be provided to the data subject, according to the rights (R\*) defined under Chapter III of the GDPR.

Rights (R*)	Informational items (I*)
RI1	I1 to I17, I19
RI2	I1 to I14, I16 to I19
RA	I6, I9, I11, I12, I14, I16 to I18, I20, I21
RR	I22
RE	I9, I23 to I26
RRP	I25, I27
RN	I9, I25
RDP	I21, I28
RO	I29
RDM	I30

### 2.3. Rights and obligations of controllers and processors

Data controllers must be ready to demonstrate that their processing activities are in accordance with the GDPR and that they have in place the appropriate security measures to ensure people’s right to privacy and data protection. These measures must take into account the nature, context and risks associated with each processing activity and should be embedded by design and by default in the data controllers’ services.

The following rights and obligations must be observed by the data controllers and processors so that they can comply with the regulation:

(JC) the ‘*joint controllers*’ responsibilities: in the case where there are two or more controllers determining the purposes and means of processing, they are joint controllers. They must determine the responsibilities of each controller in relation to the duties generated by the data subject’s rights and this information should be communicated to the data subjects.

(CPr) contract with ‘*processors*’: the controller can establish contracts with processors, that have in place the appropriate security measures, for the processing to be carried out on behalf of them. This processing must be governed by a contract between controller and processor, that establishes the subject-matter, duration, nature and purpose of processing, as well as the personal data types, categories of data subjects and the rights of obligations of both the data controller and the data processor. The processor can only hire a sub-processor with the authorization of the controllers.

(ROPA-DC) ‘*records of processing activities*’ of data controllers: each controller and its representative should keep a record of the processing activities under their responsibility, which must be available to the supervisory authorities when requested.

(ROPA-DP) the ‘*records of processing activities*’ of data processors: each processor and its representative should keep a record of the processing activities carried out on behalf of a controller, which must be available to the supervisory authorities when requested.

(NDB) the ‘*notification of a data breach*’ to the supervisory authority: the data controller has 72 hours to notify the competent supervisory au-

thority that a personal data breach has occurred. The processor should inform the controller without delay as soon as it is aware of the breach.

(CDB) the ‘*communication of a data breach*’ to the data subject: the data subjects have the right to be informed about any data breach that results on a high risk to their rights and freedoms. This communication should contain at least the nature of the breach and the measures that are being taken to mitigate it.

(DPIA) the ‘*data protection impact assessment*’: in the case where the data controllers are going to perform an extensive evaluation of personal data based on automated processing, processing activities over special categories of data or criminal data or a systematic monitoring on large scale, the controller should draft an assessment of the impact of the processing activities, and respective risks to the protection of personal data, with the guidance of the data protection officer.

(PC) the ‘*prior consultation*’ right: the controller has the right to consult the supervisory authority, prior to the processing, when the DPIA illustrates that the processing activities will result in a high risk to the privacy of the data subjects if the proper measures to mitigate risks are not implemented.

The informational items that must be represented, in function of the rights and obligations of the data controllers and processors, are represented in Table 3.

Table 3

Informational items (I\*) to be modelled, according to the rights and obligations of the controllers and processors, defined under Chapter IV of the GDPR.

Rights / Oblig.	Informational items (I*)
JC	I31 to I33
CPr	I6, I12, I17, I34 to I39
ROPA-DC	I1 to I6, I9 to I11, I17, I20, I31, I32, I37, I40, I41
ROPA-DP	I1 to I5, I10, I20, I36, I40 to I45
NDB	I5, I17, I37, I40, I46 to I50
CDB	I5, I40, I46, I49, I50
DPIA	I6, I8, I41, I51 to I53
PC	I5, I6, I33, I41, I54 to I57

### 3. Related work

Some articles review the existing privacy-related policy languages, however, for the most part, they were published before the GDPR was enacted.

Kumaraguru et al. [2] provided a literature review on available privacy policy languages with the goal of developing a framework with metrics for their analysis. This framework classified languages based on the situations in which they could be used, also considering whether the policy language was user-centered or company-centered.

In 2007, Duma et al. [3] offered a scenario-based comparison of six policy languages focused on user privacy. The adopted evaluation criteria targeted the languages abilities to classify the sensitiveness of the information, to deal with resource granularity, to address access control, to support the principle of minimal information disclosure and more. Furthermore, it provides example implementations based on specific scenarios created to evaluate each specific criterion.

Moreover, Kasem-Madani and Meier [4] produced a survey focused on security and privacy policy languages. The survey’s goal is to present an overview of the existing solutions as well as providing a categorization framework to facilitate the adoption of policy languages. The main categories of the framework to classify the languages are the scope, syntax, extensability, context, type (focused on issues such as security, privacy or accountability), intention of use (user-centred, enterprise-centred or both) and usability (language oriented to humans or machines).

Zhao et al. [5] produced a review focused on existing policy languages that can be used to express user’s privacy preferences. The identified languages were analysed against a set of three features: the purpose of the language, i.e., if it is user or company-focused, the existence of user-friendly interface tools, and interoperability, however existing legislation on the privacy domain was not considered.

More recently, in 2018, Peixoto and Silva [6] present a framework for analyzing goal-oriented modelling languages in the context of representing requirements extracted from the GDPR, the ISO 29100 standard [7], the OECD Guidelines on the Protection of Privacy and Transborder Flows of Personal Data [8], and other privacy-related sources. The authors focused on three particular modelling languages, i\* 2.0 [9], NFR-Framework [10] and Secure-Tropos [11], that were analysed against the fourteen (extracted) privacy requirements, e.g., capability to model different types of actors, capability to model different types of personal information, or capability to model consent.

The most recent review work on privacy languages, by Leicht and Heisel [12], intends to provide a survey on languages in the context of privacy policies that can

1 help users to easily understand them and that are com-  
 2 compatible with data protection legislations such as the  
 3 GDPR. Therefore, this framework identifies the crite-  
 4 ria to compare the languages through the GDPR leg-  
 5 islation. The identified criteria are system obligations,  
 6 time constraints and formalization of the language.

7 Other review works related to the privacy and  
 8 data protection domain have been published, namely  
 9 overviews of access control frameworks, rights expres-  
 10 sion languages or other semantic approaches related to  
 11 the representation of consent.

12 Kirrane et al. [13] provide an overview of access  
 13 control models, such as the Mandatory Access Con-  
 14 trol (MAC), the Discretionary Access Control (DAC)  
 15 and the Role Based Access Control (RBAC) models,  
 16 and other RDF-based standards and policy languages  
 17 frameworks. A collection of access control require-  
 18 ments is proposed and are used to categorize the de-  
 19 scribed frameworks accordingly.

20 Pellegrini et al. [14] produced a preliminary sur-  
 21 vey on Rights Expression Languages (RELs). RELs  
 22 are used to define machine-readable permissions, obli-  
 23 gations and prohibitions, and are an essential compo-  
 24 nent of any Digital Rights Management (DRM) sys-  
 25 tem. This work also proposed a framework to classify  
 26 RELs according to their application area in the DRM  
 27 domain, namely for the purpose of specifying access  
 28 and trust policies, license policies and contract poli-  
 29 cies.

30 Pandit [15] PhD thesis describes and analyses state  
 31 of the art semantic-based technologies used to support  
 32 and assess GDPR compliance, including privacy pol-  
 33 icy solutions, consent-related approaches and other so-  
 34 lutions developed in the context of data privacy and  
 35 data protection projects. The solutions are compared  
 36 according to a set of categories, such as the representa-  
 37 tion of GDPR concepts, consent-related information or  
 38 personal data handling activities, evaluation of GDPR  
 39 compliance or resource accessibility.

#### 4. Privacy and Data Protection Languages and 44 Ontologies: A Survey

45 In this Section, the results of the survey on privacy-  
 46 related policy languages and data protection ontolo-  
 47 gies and vocabularies are described in detail. Further-  
 48 more, Section 4.1 details the methodology followed to  
 49 perform the survey and Sections 4.2 and 4.3 provide a  
 50 systematic description of each identified solution.  
 51

#### 4.1. Methodology

1 There has been a large number of works being pub-  
 2 lished on the methodologies for conducting a literature  
 3 review [16–18]. Specifically, in 2019, Snyder [18] pub-  
 4 lished an overview of different categories of reviews  
 5 and provided guidelines on how to conduct and evalu-  
 6 ate them. Three types of review methodologies are  
 7 presented, namely, systematic, semi-systematic and in-  
 8 tegrative approaches, which should be chosen accord-  
 9 ing with the purpose, research questions or the types  
 10 of work being reviewed. In the context of this review,  
 11 an integrative approach [19] was used as it is the most  
 12 suitable for the purpose of discussing and synthesiz-  
 13 ing different privacy-related policy languages and data  
 14 protection vocabularies in a qualitative manner and  
 15 also quantitatively in the case of the discussed vocabu-  
 16 laries. Following this approach, the search for acad-  
 17 emic publications to be included in this review, and  
 18 other published documentation as this is a distinctive  
 19 feature of an integrative review, was performed ac-  
 20 cording to the snowballing procedure [20]. We started  
 21 by researching existing survey articles connected to  
 22 privacy-related policy languages and data protection  
 23 vocabularies, and then performed additional research  
 24 based on citation analysis, using both backward and  
 25 forward snowballing methodologies, that were first in-  
 26 troduced by Webster and Watson [16]. First, a back-  
 27 ward snowballing approach, i.e., review the reference  
 28 list of the articles to identify new papers that should  
 29 be considered, was performed and then a forward ap-  
 30 proach, i.e., target new articles that cite the papers al-  
 31 ready being considered.

32 The collected results were reviewed and, if relevant  
 33 for this analysis, included in this article. The follow-  
 34 ing criteria was used to analyse and evaluate the found  
 35 documentation:

- 36 – Availability of a publication to analyse.
- 37 – Only publications in English were contemplated.
- 38 – Publications only focused on access control or  
 39 rights expression were left out of the review pro-  
 40 cess.
- 41 – Existence of online material was not considered  
 42 a prerequisite, however it allows for a better un-  
 43 derstanding of the structure and information pro-  
 44 vided by the reviewed solution.
- 45 – In the cases where the found data protection vo-  
 46 cabularies and ontologies include access to the  
 47 specification, solutions can be quantified in terms  
 48 of the core classes that they implement.
- 49
- 50
- 51

– Both Pre- and Post-GDPR works are considered.

Moreover, in the cases where the identified solutions were found to be developed within the framework of a project, the main goals and research directions of said project are described through information gathered on the project's website.

#### 4.2. Privacy-related policy languages

In this subsection, we aim to identify privacy-related policy languages, describing the structure and information provided by each language as well as identify its compatibility with the GDPR to describe not only rights, but also obligations and duties. For each solution, there is an introductory summary of the language complemented by a description of its main contributions, followed by a description of the core elements of the language. When available, specific examples of use cases using the language are mentioned, as well as implementations derived from it, including details on any available reasoners that use the work. The dependencies of the solutions in previously existing works are also documented when described in the literature. In addition, if developed in the framework of a project, its main goals are briefly described. In Table 4, there is a brief description of the policy languages specified in the subsequent subsections, 4.2.1 to 4.2.13, including information about the creators of the resources, version, date of publication and date of the last known update. These solutions are analysed in chronological order in relation to the date of publication and then in relation to the date of the last update and the results of comparing the solutions in light of the identified information flows are discussed in Section 5.1 and systematised on Tables 6 and 7. In Figure 2, a dependency graph, that captures the relations between languages and its dependencies and follow-up works, is presented.

##### 4.2.1. Platform for Privacy Preferences (P3P)

P3P, implemented by Cranor et al. [21], emerged as a specification for websites to disclose privacy protocols in a machine readable format so that web user agents could easily interpret them and notify the users about the decisions based on these practices. However, these mechanisms, that allow the user to be informed about the websites' privacy policies in relation to its respective data collection, do not mean that the sites are actually implementing these policies since P3P does not provide a way to enforce them. Thus, the P3P vocabulary was not built to comply with a specific regu-

lation but rather to specify the practices of each website.

The main contributions of the P3P specification are a P3P-based data schema for the data that the website intends to collect, a standard group of purposes, data categories and recipients and a XML standard to define privacy policies. The P3P policies are made up of general assertions and specific ones, called statements, that are related only to certain types of data. General assertions are constituted by the legal **entity** that applies the policy and an **access**, **disputes** and **remedies** elements. The access element expresses whether the website provides access to the data it collects. The disputes element provides a procedure for disputes on privacy practices, while the remedy element specifies the possible solutions in case a policy breach happens. In addition, each P3P statement is composed of a specific **data group**, that could contain one or more data elements, and includes **purpose**, **recipient** and **retention** elements. P3P defines a list of web relevant purposes for data processing, e.g., completion and support of the activity for which the data was provided, research and development or individual analysis. The purpose element should contain at least one purpose specification. The recipient element should specify the beneficiaries of the collected data according to the recipient types established by P3P and the retention element must reflect the retention policy that covers the statement data.

As P3P was designed to express web services policies, A P3P Preferences Exchange Language (APPEL) by Cranor et al. [22] was developed as an extension of P3P so that users can express their preferences. Therefore both languages should be used in order to match the user's privacy preferences with the services' privacy policies. In addition, in 2000, Bohrer and Holland [23] developed the Customer Profile Exchange (CPEXchange) language, an XML specification for the transfer of customer data among enterprise services, which implements P3P privacy policies applicable to the data that is being exchanged. Similarly, IBM Research's<sup>4</sup> Enterprise Privacy Authorization Language (EPAL) [24], and its predecessor Platform for Enterprise Privacy Practices (E-P3P) [25], were also built using P3P statements to match enterprises' privacy policies with the users' preferences. In 2006, Li et al. [26] proposed a declarative data-centric semantics and a concise and clear syntax for P3P policies to represent the association of the different P3P elements. The main

<sup>4</sup><http://www.research.ibm.com/>





1 since its use needs to be adopted by both Web services  
 2 and users and, in addition, no protocol has been im-  
 3 plemented for these P3P policies to reflect the actual  
 4 privacy practices of the sites. Its status has turned to  
 5 W3C obsolete recommendation on August 30, 2018  
 6 and thereby future implementations are not recom-  
 7 mended.

8 Although this specification became a W3C recom-  
 9 mendation, its lack of adoption made it obsolete in  
 10 2018, as previously mentioned. However, the influence  
 11 of P3P cannot be underestimated, as its development  
 12 and implementation was the first major effort made in  
 13 the area of machine-readable privacy languages. The  
 14 main lessons brought by this language are therefore  
 15 related to the need of having a formal semantics, to  
 16 describe the both data subject and controller policies  
 17 that reflect their data preferences and practices, respec-  
 18 tively, and the need to have tools that actually enforce  
 19 the policies described by the languages.

#### 21 4.2.2. Open Digital Rights Language (ODRL)

22 The ODRL Vocabulary & Expression 2.2 [27] is a  
 23 W3C recommendation since February 2018, published  
 24 by the Permissions & Obligations Expression (POE)  
 25 Working Group (WG), being that its first version was  
 26 released in 2001. The aim of this vocabulary is to de-  
 27 fine a language that can translate natural language poli-  
 28 cies to machine readable formats, providing informa-  
 29 tion about permissions, prohibitions and duties related  
 30 to an asset. This vocabulary is based on the merge of  
 31 the previous work performed by the ODRL Commu-  
 32 nity Group (CG), the ODRL V2.1 Common Vocabu-  
 33 lary, the ODRL V2.1 XML Encoding, the ODRL V2.1  
 34 Ontology and the ODRL V2.1 JSON Encoding. ODRL  
 35 is now supported and maintained by the POE WG,  
 36 whereby new implementations should follow the de-  
 37 liverables of the WG.

38 Two vocabularies are used to describe ODRL: the  
 39 ODRL Core Vocabulary and the ODRL Common Vo-  
 40 cabulary. ODRL's Core Vocabulary main class is the  
 41 **policy**, that allows for the identification of a particular  
 42 policy using its unique identifier. Each policy may con-  
 43 tain several **rules** - a rule is an abstract class that de-  
 44 fines the common features of permissions, prohibitions  
 45 and duties. **Permission** represents the concept of al-  
 46 lowing an action related to an asset to take place, while  
 47 the **prohibition** notion is related to the forbiddance to  
 48 execute the action. The permission may also be associ-  
 49 ated with a **duty** in the case where the action is manda-  
 50 tory. The rules are further refined by using **constraints**  
 51 to determine the conditions under which the rule is ap-

1 plied, e. g., to establish that a certain permission is only  
 2 valid until the end of 2018. The ODRL Vocabulary also  
 3 specifies a set of 49 actions for rules, of which 9 are  
 4 defined by Creative Commons<sup>5</sup>. The **parties** (can be a  
 5 group of people, an organization or an agent) that en-  
 6 force the rules can take different roles, depending on  
 7 their position in relation to the asset - a party that is-  
 8 sues the rule takes on the assigner role, while the re-  
 9 cipient of the rule is the assignee. An **asset** is an iden-  
 10 tifiable entity, such as data, software, services or even  
 11 a collection of these resources, that is subject to a rule.  
 12 The ODRL Common Vocabulary further specifies the  
 13 policy sub-classes, the functions that can be exercised  
 14 by the parties involved, the actions to which the rules  
 15 apply and a set of different constraint operands, e.g.,  
 16 temporal, spacial, or sector, that can be specified. Of  
 17 particular interest in relation to the GDPR is the pri-  
 18 vacy policy subclass. This sub-class is related to poli-  
 19 cies that express rules over assets incorporating per-  
 20 sonal data. Therefore, the privacy policies that imple-  
 21 ment the ODRL language must inform the parties in-  
 22 volved in which way the policy is being used and also  
 23 with whom and for what purpose the policy is being  
 24 shared with other parties.

25 The representational power of ODRL has a few  
 26 shortcomings, as described by Kebede et al. [28], spe-  
 27 cially when it comes to the representation of dele-  
 28 gation, the different semantics to represent duties or  
 29 the handling of conflicts. However, there are works  
 30 [29, 30] on the way to formalise and harmonise the se-  
 31 mantics of ODRL policies and constraints.

32 ODRL has already been used in several contexts,  
 33 for instance by the working groups on Open Mobile  
 34 Alliance SpecWorks<sup>6</sup> and by the International Press  
 35 Telecommunications Council (IPTC) Rights Express-  
 36 ions WG for the RightsML Standard, a rights expres-  
 37 sion language for the media industry<sup>7</sup>.

#### 39 4.2.3. XPref

40 Agrawal et al. [31] established XPref as an alterna-  
 41 tive to APPEL, which only allows for the definition of  
 42 P3P policies that are unacceptable for the user. XPref  
 43 resorts to XPath (XML Path Language) 1.0 expres-  
 44 sions to replace APPEL rules, making the preferences  
 45 formulation more precise and less error prone. XPath  
 46 1.0, by Clark and DeRose [32], is a W3C Recommen-  
 47

48 <sup>5</sup><https://creativecommons.org/ns#>

49 <sup>6</sup><https://www.omaspecworks.org/>

50 <sup>7</sup>[https://www.iptc.org/std/RightsML/2.0/RightsML\\_2.0-](https://www.iptc.org/std/RightsML/2.0/RightsML_2.0-specification.html)  
 51 [specification.html](https://www.iptc.org/std/RightsML/2.0/RightsML_2.0-specification.html)

1    dation since November 16th, 1999, although no further  
 2    maintenance will be performed to this version since  
 3    later versions exist and have achieved the Recommen-  
 4    dation statute. XPath's main goal is to provide a way  
 5    to navigate through the hierarchical elements present  
 6    in a XML document. To accomplish this task, XPath  
 7    treats a XML document as a tree of nodes and a XPath  
 8    expression, when applied to the document, establishes  
 9    the ordered sequence of the nodes to produce a com-  
 10   compact path notation. The path is then comprised of ex-  
 11   pressions that return nodes, such as root, element, text,  
 12   attribute, name-space, processing instruction or com-  
 13   ment nodes.

14    XPref was designed so that its rules can not only  
 15    identify combinations of P3P elements which make  
 16    a policy unacceptable, according to the user's prefer-  
 17    ences, but also to verify that the presented elements  
 18    are specified as acceptable. XPref manages these goals  
 19    maintaining the APPEL syntax and semantics and  
 20    its top classes, **ruleset** and **rule**. However, the rule  
 21    bodies are replaced by XPath expressions since P3P  
 22    policies are XML documents and thus can be easily  
 23    matched with the XPath based rules. These expres-  
 24    sions are specified by adding a *condition* attribute to  
 25    the rule, which is responsible for triggering the rule  
 26    when the XPath expression provides a non-empty out-  
 27    come. Thus with XPref rules, using the *behavior* at-  
 28    tribute, it is possible to establish a preference to block  
 29    or allow services according to the P3P policy elements,  
 30    e.g. purposes and recipients, specified on the *condition*  
 31    attribute.

#### 32    4.2.4. Accountability in RDF (AIR)

33    Khandelwal et al. [33] implemented AIR, a declar-  
 34    ative language to make assertions of facts and addi-  
 35    tion of rules, based on N3Logic [34], that supports  
 36    rule nesting, rule reuse, and automated explanations  
 37    of rule-based actions performed by the AIR reasoner.  
 38    These explanations are customizable and, since they  
 39    can be a source of sensitive information such as Per-  
 40    sonally Identifiable Information (PII), can be used to  
 41    provide privacy, for instance, to hide actions performed  
 42    under certain rules.

43    N3Logic is an extension of the RDF data model that  
 44    aims at expressing logic rules in the web, so that the  
 45    same language is used for data and logic.

46    AIR builds on N3Logic's built-in functions, nested  
 47    graphs and contextualized reasoning, allowing the AIR  
 48    rules to adopt the usage of graphs as literal values, uni-  
 49    versally or existentially quantified variables in graphs

1    and built-in functions or operators expressed as RDF  
 2    properties.

3    Each rule has a unique Internationalized Resource  
 4    Identifier (IRI), an HTTP Uniform Resource Identifier  
 5    (URI), so that it is part of the linked data cloud and can  
 6    be reused. These rules are defined using the follow-  
 7    ing structure: **air:if** *condition*; **air:then** *then-actions*;  
 8    **air:else** *else-actions*. The action instances can be an-  
 9    notated through the **air:description** properties. These  
 10    annotations are then incorporated by the AIR reasoner  
 11    in its justifications and can be used to hide PIIs present  
 12    in the rule set. Also, the rules graph format allows for  
 13    the nesting of rules within the same rule set, thus pro-  
 14    viding a way to segment the conditions stated by the  
 15    rule in order to only expose part of them in the justifi-  
 16    cations.

#### 17    4.2.5. S4P

18    S4P (*SecPAL for Privacy*), developed by Becker et  
 19    al. [35], is a language framework to express user's pri-  
 20    vacy preferences and web services data handling poli-  
 21    cies. This language was developed by Microsoft Re-  
 22    search<sup>8</sup> and it is an extension of the company's previ-  
 23    ous work, SecPAL, to define the handling of PII.

24    SecPAL [36] is an extensible and decentralized au-  
 25    thorization language, developed to express policies  
 26    and better disclose expressiveness features such as del-  
 27    egation, domain-specific constraints, and negation. An  
 28    authorization policy is composed of a group of asser-  
 29    tions that have an issuer, that vouches for the asser-  
 30    tion, the collection of conditional facts and constraints  
 31    related to times, dates or addresses. Then, when re-  
 32    questing access to the service, this request is trans-  
 33    formed into a series of queries, which are checked  
 34    against the clauses defined to represent the system's  
 35    policy, so that the decision is made. S4P extends Sec-  
 36    PAL to treat granted rights and required obligations  
 37    as assertions and queries and, based on these, a sat-  
 38    isfaction checking algorithm is defined for the disclo-  
 39    sure of PII between users and data collecting services.  
 40    Therefore, services express data-handling policies as  
 41    SecPAL queries, defining what is going to be their be-  
 42    haviour in relation to the users' PII, and the users ex-  
 43    press their preferences as SecPAL assertions, making  
 44    precise what the services are permitted to do and what  
 45    their obligations are towards the users' PII. The satis-  
 46    faction algorithm then checks if the services data col-  
 47    lecting activities match the behaviours permitted by  
 48    the users and if the obligations defined on the users'

51    <sup>8</sup><https://www.microsoft.com/en-us/research/>

1 preferences are respected by the services' policies. If  
 2 the outcome of this algorithm is positive, meaning the  
 3 service's policy satisfies the preferences of the user, the  
 4 service can proceed with its data collecting activities.  
 5 S4P also defines a data disclosure protocol to ensure  
 6 that the users' preferences are regarded when their data  
 7 is provided to third parties. This protocol only allows  
 8 the disclosure of the user's PII if the service's policies  
 9 satisfy the preferences of the user while allowing the  
 10 disclosure and if the policies of the third parties are  
 11 aligned with the preferences of the user.

12 In addition to having an XML schema for imple-  
 13 mentations, S4P has a human-readable and unambigu-  
 14 ous syntax that allows it to be used in other applica-  
 15 tions.

#### 16 4.2.6. Privacy Option Language (POL)

17 POL was developed by Berthold [37] in order to  
 18 define privacy contracts between data controllers and  
 19 data subjects, based on the concepts of financial option  
 20 contracts and respective data disclosure agreements.  
 21 Its framework applies the data minimization principle  
 22 by automatically transforming privacy contracts into a  
 23 canonical form. This canonical form allows the differ-  
 24 ences among contract compositions to be normalized  
 25 and so contracts have a similar semantic structure.

26 In POL, each privacy contract is focused on defin-  
 27 ing the rights and obligations regarding data disclo-  
 28 sure. As this language emerged in the financial context,  
 29 contract formulations are mainly based on duties, un-  
 30 less there is no trivial formulation of them. To imple-  
 31 ment these formulations, POL resorts to several mod-  
 32 ules that can also be extended. The main components  
 33 defined by the language are the **syntax** module, the  
 34 data-related modules for **personal data**, **purpose**, **ob-**  
 35 **servable** values and **time**, and the semantics modules  
 36 for **management** and **human readability**. The syntax  
 37 module contains the language primitives to define the  
 38 POL contracts' canonical form. The data modules can  
 39 then be hooked to the contracts through data support  
 40 structures as simple as an attribute-value pair, such as  
 41 (*eye color; brown*), or as complex as tree-like data orga-  
 42 nizations. Specifically, the observable module specifies  
 43 comparison and Boolean operators, which are avail-  
 44 able in the contract execution environment, to evalu-  
 45 ate data retention periods for instance. The time com-  
 46 ponent is useful to formalise distinct time models, i.e.  
 47 event-driven time, discrete time, continuous time. The  
 48 semantic modules, for management and human read-  
 49 ability, are used to manage changes in observables, i.e.

1 when time elapses, and to translate POL contracts into  
 2 natural language, respectively.

3 This language was developed on the PETWeb II<sup>9</sup>  
 4 project, with the main goal of addressing societal ques-  
 5 tions in the domain of electronic identifiers. The online  
 6 documentation provides application scenarios for the  
 7 usage of POL.

#### 8 4.2.7. Privacy Preference Ontology (PPO)

9 As privacy is one of the challenges of the open data  
 10 era, it is of the utmost importance to define who has  
 11 access to what, specially in the context of the web. In  
 12 this light, the PPO [38] proposes to represent users'  
 13 privacy preferences for the restriction or permission of  
 14 access to specific RDF data within a RDF document.  
 15 This ontology extends the Web Access Control (WAC)  
 16 vocabulary [39], a taxonomy for detailing access con-  
 17 trol privileges that uses Access Control Lists (ACL)  
 18 to determine which data users have access to. Its fun-  
 19 damental concepts are the **Read** and **Write** terms, as  
 20 well as the **Control** privilege to specify and modify the  
 21 ACL, although this control can only be exercised to  
 22 define who can access the full RDF document and not  
 23 to specify access restrictions over specific data within  
 24 the document. Therefore, PPO's main goal is to offer  
 25 highly granular mechanisms to regulate users' access  
 26 to specific data represented as Linked Data, building  
 27 on the work previously carried out by the WAC.

28 PPO's restriction abilities apply to particular state-  
 29 ments, to groups of statements (such as RDF graphs)  
 30 and to resources, that can be particular subjects or ob-  
 31 jects within statements. The type of restriction must  
 32 also be defined, as the user can either have read, write  
 33 or both privileges to the data. Through the defined *has-*  
 34 *Condition* property, certain conditions can be set to  
 35 define privacy preferences in relation to specific re-  
 36 sources, instances of particular classes or properties or  
 37 even to specific values of properties. The access space  
 38 should also be defined so that the requirements are met  
 39 by the users to access certain resources. These require-  
 40 ments can be verified through a SPARQL ASK query  
 41 that contains all attributes and properties that must be  
 42 met by the users.

43 Particularly, the same authors focused in developing  
 44 a specific tool for the semantic web domain, a privacy  
 45 preference manager [40] based on PPO with the target  
 46 of providing users with a way to specify their particu-  
 47 lar privacy choices and regulate the access to their data  
 48 depending on profile characteristics such as relation-

51 <sup>9</sup>[http://petweb2.projects.nislalab.no/index.php/Main\\_Page](http://petweb2.projects.nislalab.no/index.php/Main_Page)

ships, interests or other common features. This ontology can be used to cover any social data that is modeled on RDF format or through RDF wrappers that can be applied to any major website through their API.

#### 4.2.8. LegalRuleML

LegalRuleML is a rule interchange language applied to the legal domain, defined by the OASIS LegalRuleML Technical Committee, with the status of Committee Specification since April 2020 [41]. It is a XML-schema specification that reuses and extends RuleML concepts and syntax - RuleML is an XML language for rule representation [42] - with formal features to represent and reason over legal norms, guidelines and policies. LegalRuleML's main features include the use of multiple semantic annotations to represent different legal interpretations, the modeling of deontic operators, the temporal management of rules, the authorial tracking of rules and a mapping to RDF triples.

Thus, the core elements of a LegalRuleML document are the **metadata**, the **context** and the **statements**. The metadata section contains information about the **legal source** of the norms, to ensure that they are connected with the legal text statements that specify them, and also about the **actors** and the **roles** they execute in relation to the established rules, about the **jurisdiction** and the **authorities** that create, endorse and enforce the rules and information about the **temporal parameters** that define the period of validity of the rules. The context element allows to express alternative interpretations of the source of the rule, which can change over time or according to jurisdiction, and also enables the representation of the **association** element, which connects the legal sources with the rules. The statements section encompasses the formalization of the norms, including the expression of constitutive and prescriptive statements, overrides statements or violation-reparation statements. The **constitutive** rules represent the definitions present of the legal documents, while the **prescriptive** rules encode the deontic specifications. **Override** statements can be used to deal with incompatible rules and **violation and reparation** statements formalize the penalties applied to norm' breaches.

#### 4.2.9. Accountable Policy Language (A-PPL)

The A-PPL language, implemented by Azraoui et al. [43], has its origin on the A4Cloud<sup>10</sup> project, with

<sup>10</sup><http://www.a4cloud.eu/>

the objective of applying accountability requirements to the representation of privacy policies. To accomplish this goal, the A-PPL expands PrimeLife Policy Language (PPL) by taking into account guidelines on notification, data location and retention, and auditability. PPL by Ardagna et al. [44] is an extensible privacy policy language designed within the context of the PrimeLife<sup>11</sup> project, based on the eXtensible Access Control Markup Language (XACML) [45], an OASIS<sup>12</sup> standard for access control policies. PPL's core classes to express an obligation are **triggers** and **actions**. Triggers are events that can be filtered using certain conditions and are connected to an obligation. These triggers are responsible to fire the data controller's actions, that are executed according to the data subject's authorizations. However, PPL does not cover requirements such as data location and retention rules or auditability to be in line with data handling regulations such as the GDPR.

A-PPL introduced a role attribute identifier and added the data protection authority role to the ones already modeled by PPL, the data subject, data controller and data processor. Also, two new triggers to allow or prohibit access to personal data were included. Duration and region attributes related with a particular data processing purpose are used to enforce data retention and location rules. A-PPL further extends the PPL notification system to define the recipient and the type of notification to be sent in relation to a particular action. For auditing purposes, A-PPL added a trigger to monitor the data controller and collect evidence of data-related events which are logged with parameters such as the purpose of the action, the time-stamp or the executed action on the data.

#### 4.2.10. Purpose-To-Use (P2U)

P2U, by Iyilade and Vassileva [46], has taken inspiration from P3P to build a policy language for the sharing of user information across different services and data consumers, resting on the principle of purpose of use. Its main focus is to provide a language for the secondary sharing and usage of data, making sure that the user's privacy is maintained. It is designed to combine information about the data sharing purpose, its retention time and, in the case the user wants to sell it, the selling price and simultaneously allows the data consumers to negotiate prices and retention periods.

<sup>11</sup><http://primelife.ercim.eu/>

<sup>12</sup>Non profit organization focused on open standards for cloud, security and other areas, <https://www.oasis-open.org/>

1 This policy framework involves the interaction of  
 2 the *users* (the owners of the data), the *data con-*  
 3 *sumers* (services that need the data), the *data providers*  
 4 (services that collect and share the data) and the  
 5 *data brokers* (services that monitor the consumers'  
 6 and providers' activities and execute the negotiations,  
 7 among other tasks). The main elements of P2U are the  
 8 **policies**, the **data provider**, the **user**, the **purposes**,  
 9 the **data consumers**, the **retention**, the **data groups**  
 10 and respective **data** elements. Policies are the root el-  
 11 ement of P2U, and each one needs to have an associ-  
 12 ated provider, an user and at least one purpose of use.  
 13 Each policy should have a name, and optionally an at-  
 14 tribute with the path to the human-readable policy, and  
 15 the name and identifier of the data provider and user to  
 16 which the policy refers to. A P2U policy can specify  
 17 more than one purpose for the sharing of data, along  
 18 with information on how long it can be retained, with  
 19 whom and the relevant data it applies to. The data con-  
 20 sumer element has the particularity of containing an  
 21 attribute, *name*, that can be set to 'public' if the data  
 22 can be shared with any third party service. Also, the re-  
 23 tention period of the purpose should be defined in days  
 24 and a *negotiable* attribute can be detailed, which is set  
 25 to false by default. The same attribute is available for  
 26 the data group element. This component is composed  
 27 by one or more data elements and each one can have an  
 28 expiry date, which overrides the retention period, and  
 29 the possibility of setting an initial price for the data in  
 30 cases where the user is willing to sell it.

32 An application scenario where a user allows the data  
 33 sharing between several mobile applications is further  
 34 specified in an additional publication by the same au-  
 35 thors [47]. However this implementation does not en-  
 36 force compliance of the data consumers with the poli-  
 37 cies defined by the users and does not specify any spe-  
 38 cial treatment for cases dealing with sensitive data.

#### 4.2.11. SPECIAL

41 The EU H2020 SPECIAL (Scalable Policy-aware  
 42 linked data arChitecture For prIvacy, trAnsparency  
 43 and compLIance) project aimed to develop technol-  
 44 ogy that supports today's on-going struggle between  
 45 privacy and Big Data innovation, providing tools, for  
 46 data subjects, controllers and processors, that facilitate  
 47 the management and transparent usage of such data.  
 48 Two vocabularies were produced as outcomes of this  
 49 project: the SPECIAL Usage Policy Language (SPL)  
 50 and the SPECIAL Policy Log Vocabulary (SPLog)  
 51 [48].

1 An usage policy represents a set of lawful activi-  
 2 ties that can be performed in accordance with the data  
 3 subject's consent. To specify these in formal terms in  
 4 compliance with the GDPR, the SPL establishes five  
 5 core elements: the **data** that is going to be processed,  
 6 the **purpose** of such processing, a description of the  
 7 **processing** itself, the **storage** information and the **re-**  
 8 **ipients** of the processing results. The data storage el-  
 9 ement needs two attributes to be instantiated, as both  
 10 the location and the duration of the storage need to be  
 11 defined. So, in mathematical terms, the usage policy  
 12 is a five-element tuple, composed of instantiations of  
 13 the five core classes, that specifies an authorized oper-  
 14 ation. A general usage policy can then be defined  
 15 with an union of authorized operations. The vocabu-  
 16 laries designed to specify each of the elements on the  
 17 SPL are based on previous privacy-related ontologies,  
 18 such as **ODRL**, for the processing terms, and the **P3P**,  
 19 for the data categories, recipients, purposes and stor-  
 20 age duration. The vocabularies can be further extended  
 21 by introducing new sub-classes to its terms [49].

22 SPLog was designed to provide a record of the pro-  
 23 cessing events related to the consent actions given by  
 24 the data owners. This vocabulary builds upon **PROV-**  
 25 **O** [50] to have information on the provenance of the  
 26 log and is in line with the terms developed for the SPL  
 27 vocabulary. The main concepts defined by SPLog are  
 28 the **log** itself and the actual **log entries**. Each log has  
 29 meta-data attached to it, such as the software agent  
 30 it belongs to, and log entries that contain information  
 31 about each event. The log entries can be from one of  
 32 two types: policy entries - related to a consent form  
 33 and related policy terms - or data events such as data  
 34 processing or sharing. These entries should also con-  
 35 tain information about the data subject involved in the  
 36 event, a description, the event's content itself, time-  
 37 stamps, related data-set and so on. Therefore these logs  
 38 can be used to track the provenance of an event. SPLog  
 39 uses the SPL vocabulary to instantiate a log entry con-  
 40 tent. This vocabulary is easily extendable and allows  
 41 the grouping of events to promote scalability [51].

42 The SPECIAL framework was implemented in var-  
 43 ious use-cases in distinct sectors: to build personal-  
 44 ized touristic recommendations in collaboration with  
 45 *Proximus*<sup>13</sup>; for traffic alert notifications with *Deutsche*  
 46 *Telekom*<sup>14</sup>; with *Thomson Reuters Limited*<sup>15</sup> to support  
 47 anti-money laundering requirements.

<sup>13</sup><https://www.proximus.be/>

<sup>14</sup><https://www.telekom.com/en>

<sup>15</sup><https://www.thomsonreuters.com>

#### 4.2.12. Declarative Policy Framework (DPF)

DPF [52, 53] is being developed by an established team under the Defense Advanced Research Projects Agency (DARPA) Brandeis programme<sup>16</sup> with the main goal of providing a privacy policy framework based on ontology engineering and a formal shareability theory. DPF's policy engine builds on the ontology to define policy objects which are used in the development of User Interfaces (UIs). These UIs allow non-technical users to create, validate and manage privacy policies without the need to burden them with technical formalisms of a policy language. DPF's engine can also be integrated into systems supporting the management of data requests and other Privacy Enhancing Technologies (PETs).

Therefore, DPF uses a defined ontology as a common data model to specify a particular domain in order to support the definition of permissive and restrictive privacy policies. Each policy rule corresponds to an allow or disallow statement that should have an identifier and a description, a Policy Authority (PA), the data requesters to whom the policy applies to, and also the affected data and effectiveness time imposed by the policy. Optionally, in the case of a permissive statement, there is the possibility to define a set of constraints to establish the conditions under which the data can be shared. The PA evaluates whether a certain data request complies with the defined policies. Hence, each data request must include, in addition to the data being requested, the PA that will be consulted to grant or refuse access, and the time of the request. Then the request follows the policy engine pipeline and if there is a matching rule the engine returns the decision, the identifier and description of the analogous rule and, in the case the request is authorized, the valid conditions in which it is allowed. Since a single request can trigger multiple policy rules, the engine must be equipped to deal with conflicting decisions. To achieve this, DPF implements baselines policies and then exceptions are created to define policy rules with higher priority in relation to the data that is being shared. With this mechanism in place, this privacy framework can override decisions based on detailed constraints.

The ontologies and consequently the policy rules, can be defined using OWL. To illustrate this framework, the authors provide a pandemic use-case where nation and community PAs implement data sharing policies about their residents and respective health status to monitor the disease's outbreak.

<sup>16</sup><https://www.darpa.mil/program/brandeis>

#### 4.2.13. Layered Privacy Language (LPL)

LPL [54], implemented by Gerl et al., is a human and machine-readable privacy language which aims to promote the expression and enforcement of GDPR's legal requirements related to data subject's consent, personal data provenance and retention and also to implement privacy-preserving processing activities based on the application of state-of-the-art anonymization techniques. Further work by Gerl and Pohl [55] focused on improving LPL to be able to fully represent the requirements derived from Articles 12 to 14 of the GDPR, the so-called data subject's 'Right to be informed'.

LPL's policy structure is **purpose-based**, i.e., its core architecture is composed by a set of purposes and each purpose has associated a set of **data** types being processed and also the **recipients** of said data. The purpose element in LPL can be enriched with a human-readable description and also includes a 'required' property, which can be used to specify if a certain purpose requires the explicit consent of the data subject, and an 'optOut' property, which can be used to imply that the user has to actively deny or accept the purpose. Data elements can be used to specify which data group the data being processed belongs to and also to classify them as sensitive or explicit. In parallel with data recipients, other entities can be specified, such as controllers or the data protection officer and, additionally, information regarding the retention period, data subject's rights, legal basis and also description details related to automated decision-making activities can be detailed in LPL policies.

Gerl and Meier [56] validate this language against an actual privacy policy use-case scenario in the complex healthcare domain to demonstrate its capabilities and limitations in relation to GDPR compliance. In addition, further work extends LPL with machine-readable privacy icons [57] to assess its impact on the speed and accuracy of understanding privacy policies and introduces a LPL Personal Privacy Policy User Interface [58]. This UI has the main goal of representing information related to the contents of privacy policies in order to support data subjects to give free and informed consent, which includes a policy header with a link to the human-readable policy and an overview of the purposes for processing using the aforementioned privacy icons, and a purpose section with an overview of all the purposes mentioned in the privacy policy and details regarding the identity of the controllers, data recipients, retention period and anonymisation methods.

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Fig. 3. Data protection vocabularies and ontologies dependency chart.

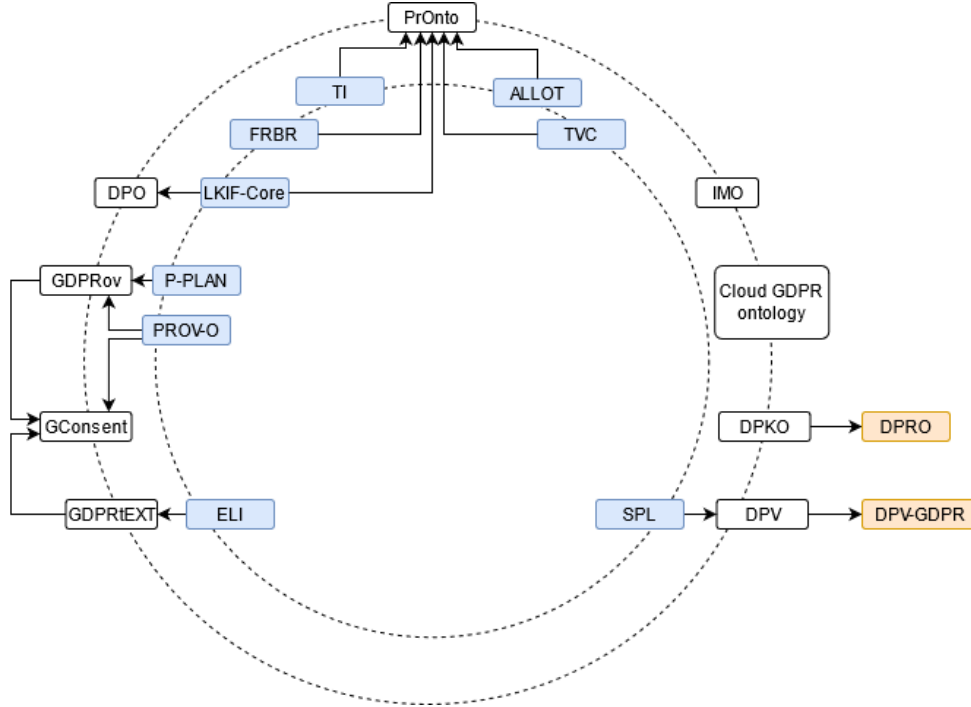


Table 5  
Brief description of the resources described in Sections 4.3 and 4.4

Abbreviation (Section)	Full Name	Creators	Version	Date of publication	Last update
DPKO (4.3.1)	Data Protection Knowledge Ontology	Casellas et al.	-	2008	2010
DPO (4.3.2)	Data Protection Ontology	Bartolini and Muthuri	-	2015	2016
GDPRov (4.3.3)	GDPR Provenance Ontology	Pandit and Lewis	0.7	2017	2019
Cloud (4.3.4)	Cloud GDPR ontology	Elluri and Joshi	-	2018	-
PrOnto (4.3.5)	Privacy Ontology for legal reasoning	Palmirani et al.	-	2018	-
GConsent (4.3.6)	GDPR Consent ontology	Pandit et al.	0.5	2018	-
IMO (4.3.7)	Information Model Ontology	Lioudakis and Cascone	1.0	2018	-
DPV (4.3.8)	Data Privacy Vocabulary	Pandit et al.	0.2	2018	2021
GDPRtEXT (4.4)	GDPR text EXTensions	Pandit et al.	0.7	2018	2020

### 4.3. Data protection vocabularies and ontologies

In this subsection, for each solution, we describe the data protection vocabularies and ontologies, the core classes they implement and, when available, information about use cases where their resources are applied. In addition, the dependencies of the solutions in previously existing works are also documented, when described in the literature, and, if developed in the context of a specific project, its main objectives are briefly specified. Pre-GDPR ontologies are mentioned since they can be useful to identify missing concepts and relations between terms.

In Table 5, there is a brief description of the ontologies specified in the subsequent subsections, 4.3.1 to 4.3.8 and 4.4, including information about the creators of the resources, version, date of publication and date of the last known update. These solutions are analysed in chronological order in relation to the date of publication and the results of comparing the solutions in light of their ability to represent the identified informational items are discussed in Section 5.1 and systematised on Tables 8 and 9. In Figure 3, a dependency graph, that captures the relations between the reviewed vocabularies and its dependencies, is presented.



#### 4.3.1. NEURONA ontologies

Developed by S21SEC<sup>17</sup> and IDT-UAB<sup>18</sup>, the main focus of the NEURONA project [59] is the correctness of files containing personal data information and the measures of protection applied to them. Its legal basis was the Spanish protection of personal data regulation that was in effect prior to the GDPR enforcement in all Europe.

The core classes implemented are the **personal data**, **consent**, **purpose** and the **data security measures**. In relation to the data class, categories such as the data regarding religion or racial origin are well defined and fall under special protection security measures. The consent should be given by the data subject in an unambiguous way and for a specific purpose. In addition, technical and organizational measures for data security should also be in place to regulate the activity of data controllers and processors. These measures should be intrinsically related to the nature of the data and should also reflect the risk associated with its unfulfillment. For this, the concept of **level of security** is introduced by the NEURONA project, a variable that can have three states: low, medium or high. For instance, a file obtained by the police without the consent of the data subjects or a file with data related to the health status of a patient should have high level measures, such as access control policies and backup procedures, associated with it.

These concepts constitute the core ontology of the project, the Data Protection Knowledge Ontology, from which the Data Protection Reasoning Ontology derives with the goal of classifying files based on its compliance with the legislation. Therefore, the NEURONA ontologies could prove useful in the context of companies that deal with great amounts of data stored in files, however, they are not publicly available for usage.

#### 4.3.2. Data Protection Ontology

Bartolini and Muthuri [60] and Bartolini et al. [61] developed an ontology to deal with the new personal data rights and obligations stated by the GDPR, prior to its implementation in May 2018, using an early version of the regulation. The ontology was built focusing on the obligations of the data controller and corresponding rights of the data subject. Therefore the foundations of the ontology are the data protection principles

defined in the GDPR, such as the purpose limitation, data quality or data minimization principles.

The ontology was created following the established METHONTOLOGY guide, by Fernández et al. [62], and it is based on the concepts collected from the GDPR, Data Protection Directive (DPD) and the *Handbook on European data protection law* [63], reusing concepts defined on the Legal Knowledge Interchange Format (LKIF) Core [64] and Simple Knowledge Organization System (SKOS) [65] ontologies. The core classes are the **data protection principles**, the **rules of data processing**, that constitute most of the data controller's duties, and the **data subject's rights**, and the ontology is designed so that each data processing rule and data subject's right is connected to at least one data protection principle. For instance, data subjects have the right to access their own data, so the data controller must provide the means for their access to such data. Furthermore, this data protection ontology defines consent as a legal justification connected with the principle of trust and also specifies the special case where parents give consent in the name of the child, although the concept of consent given by delegation is left out. The several entities involved in the data usage, such as the controller, the supervisory authorities or the processor, are also modeled under the **Person** class.

The ontology has been used to extend the Business Process Model and Notation (BPMN), a language to model business processes [66], with the objective of applying data protection concepts that a data controller must follow so that its activity is GDPR compliant.

#### 4.3.3. GDPR Provenance Ontology (GDPRov)

Based on the **PROV-O** and **P-Plan** ontologies, developed by Lebo et al. [50] and by Garijo and Gil [67], respectively, Pandit and Lewis [68] published an ontology with the objective to conceptualize the provenance of data and how the consent and processing of such data are managed in the domain of the GDPR. PROV-O is a provenance ontology, designed to define entities and the relations and activities between them in a generic and domain independent format. It is a W3C recommendation since 2013 and has already been validated in several domains, as demonstrated in the works of Belhajjame et al. [69, 70]. P-Plan (Ontology for Provenance and Plans) is a necessary extension of the PROV-O ontology as the latter does not expand the concept of plan nor does it give details on the plan execution. With P-Plan extensions of the activities and corresponding steps to execute them, as well as the en-

<sup>17</sup><https://www.s21sec.com/>

<sup>18</sup><http://idt.uab.cat/>

1 titles involved, it is possible to track provenance of the  
 2 interaction between entities and to monitor how their  
 3 activities changed over time, for instance, if there have  
 4 been changes on the consent or on the data being pro-  
 5 cessed.

6 For queries to be GDPR compliant, provenance infor-  
 7 mation on consent, third party sharing, data col-  
 8 lection, usage and storage, anonymisation of personal  
 9 data and additional rights must be available. Under the  
 10 GDPR, consent must be given in an explicit and un-  
 11 ambiguous way, so that the user knows the purpose to  
 12 which its data is being processed for and which entities  
 13 are involved in the data life cycle workflow. GDPRov  
 14 implements this through the *ConsentAgreementTem-*  
 15 *plate* class, a common template regarding consent per-  
 16 missions presented to the users that models how the  
 17 consent is obtained. Therefore, to ensure compliance, a  
 18 record must be maintained on how the consent was ob-  
 19 tained, which processing activities were approved and  
 20 in the cases where the state of the consent changes, for  
 21 instance in the case of consent withdrawal, the previ-  
 22 ous consents should be recorded. Also, data collected  
 23 for a specific purpose must not be used in other con-  
 24 texts unless the user explicitly consents to it and should  
 25 only be stored as long as it is necessary. Furthermore,  
 26 references to third parties with which the data is shared  
 27 must be detailed to the users, along with specifications  
 28 on the nature of the data that is being shared, its pur-  
 29 pose and information about the entity and its role in  
 30 the workflow. To do so, provenance meta-data on the  
 31 origin, use, storage and sharing of the data must be  
 32 recorded. In the cases where the data was transformed  
 33 or archived, a version control system must be in place  
 34 so that the provenance of the data can be tracked.  
 35 As GDPR authorizes the processing of personal data  
 36 without consent in the cases where the data cannot  
 37 be de-anonymised, GDPRov also provides the de-  
 38 gree of anonymisation, based on Schwartz and Solove  
 39 [71]’s work, a property that can have four states: com-  
 40 pletely anonymous, pseudo-anonymous that cannot be  
 41 de-anonymised by the organization with which the  
 42 data was shared, pseudo-anonymous but can be de-  
 43 anonymised by the organization, and not anonymous.  
 44 Provenance data on the execution of rights and obli-  
 45 gations from users and data handlers is also kept, so  
 46 that the records can be checked as proof of compliance.  
 47 Therefore, for each right or obligation, a plan is de-  
 48 fined to reflect the steps involving data or consent that  
 49 need to be executed when the user wants to exercise a  
 50 particular right.  
 51

#### 4.3.4. Cloud GDPR ontology

1 Elluri and Joshi [72] developed a GDPR compli-  
 2 ant ontology focusing on cloud services to express the  
 3 obligations of both the cloud data consumers and the  
 4 cloud data providers, also taking into account the re-  
 5 spective Cloud Security Alliance (CSA) controls de-  
 6 fined on the *Code of Conduct for GDPR Compliance*  
 7 [73].  
 8

9 The **stakeholders**, the **CSA controls** and the **obli-**  
 10 **gations** are the core modules of this ontology. The  
 11 cloud-related obligations are extracted from the GDPR  
 12 and are connected to the respective articles and also  
 13 to the associated CSA requirements using the imple-  
 14 mented *hasCSAcontrol* property. These GDPR obliga-  
 15 tions are further specified taking into account which  
 16 stakeholders they apply to, so there are specific obli-  
 17 gations to be followed by cloud consumers and cloud  
 18 providers and also a few that must be met by both. For  
 19 instance, maintaining records of the processing activi-  
 20 ties and notifying data breaches are common obliga-  
 21 tions, while providing European Union (EU) represen-  
 22 tatives for non-EU consumers or providers is a respon-  
 23 sibility of the consumer and hiring a Data Protection  
 24 Officer (DPO) falls into the authority of the provider.  
 25

26 This work was extended by Elluri et al. [74] to au-  
 27 tomate the implementation of both the GDPR and the  
 28 Payment Card Industry Data Security Standard (PCI  
 29 DSS) guidelines [75] to compliance. The PCI DSS leg-  
 30 islation deals with financial data, such as the credit  
 31 card number or card-holder’s name. Therefore, build-  
 32 ing and maintaining a secure network, protecting card-  
 33 holder’s data and implementing access control mea-  
 34 sures are a few of the main requirements of the PCI  
 35 DSS. As it covers a narrower scope in comparison with  
 36 the GDPR, a data breach in PCI DSS automatically re-  
 37 sults in one in GDPR. Thus, the cloud-related PCI DSS  
 38 requirements were used to enrich this compliance on-  
 39 tology and its validation was done using privacy poli-  
 40 cies from five major companies that deal with card-  
 41 holder’s data and PII. The ontology was also extended  
 42 to include the rights of consumers, providers and end  
 43 users.  
 44

#### 4.3.5. Privacy Ontology for legal reasoning - PrOnto

45 Palmirani et al. [76] presented in 2018 the first  
 46 draft of PrOnto, a privacy ontology with the purpose  
 47 to model the relationships between agents, process-  
 48 ing activities, data categories and deontic specifica-  
 49 tions present on the GDPR. With the goal to sup-  
 50 port legal reasoning and compliance with the GDPR  
 51 and other future regulations, PrOnto takes advantage

of various other ontologies previously developed. The **LKIF Core** ontology, developed by Hoekstra et al. [64], was used to model the different classes of agents (controller, processor, ...) described in the GDPR as well as the several roles that can be assigned to them.

The **Functional Requirements for Bibliographic Records (FRBR)** ontology by Byrum et al. [77] is used to model legal documents as sources of information, that regulate the different relationships between the agents documented in the text, and to register changes in their representation over time. The FRBR model together with the **A Light Legal Ontology On Top level classes (ALLOT)** ontology, developed by Barabucci et al. [78], are used to model the relationship between the document and the data within, according to the Akoma Ntoso<sup>19</sup> guidelines. Other ontologies, such as the **Time-indexed Value in Context (TVC)** [79] and the **Time Interval (TI)** [80], are used to connect time-dependant events with specific roles that emerge in certain contexts.

PrOnto was built upon five core modules: **documents and data, agents and roles, processing and workflow, legal rules and deontic formula, and purposes and legal bases**. The GDPR document is used as the source of information, from which the main data categories are defined: judicial and sensitive data (personal data) and anonymous and legal person data (non-personal data). The agent and role classes are clearly distinguished as the agent refers to the entity (person, organization, software, ...) while the role class intends to characterize the activity of the agent (data processor, data controller, supervisory authority, ...). Furthermore, an agent can be involved in different roles depending on the context. The processing activity is modulated through a workflow of actions that should be well placed in terms of the context and time in which each event occurs. This workflow has several associated properties that are defined in the text, transparency, fairness, lawfulness, and is prepared to deal with eventual data breaches and consequent counter measures. Each processing activity should be performed with a purpose and be committed to a legal rule, which is composed of deontic specifications (prohibitions, rights, permissions and obligations) to check if the activity being executed is in compliance or violation of the GDPR.

<sup>19</sup>XML vocabulary with the primary objective of providing information about the top level classes (person, event, locations, ...) in legal or legislative documents

This ontology was tested on several use-cases: eGovernment services in the cloud<sup>20</sup>, school services and also in the MIREL project<sup>21</sup> and DAPRECO<sup>22</sup> projects.

#### 4.3.6. GConsent

In the Article 6 of the GDPR, the legal basis for the lawful processing of personal data are settled, consent being one of them that should be freely given in a specific, informed and unambiguous way. Information about the consent must be collected and stored, as well as maintaining a log of any changes that may be requested over time, and should be available for all parties involved - data subject, data controller and processor and the authorities.

In this context, Pandit et al. [81] created the GConsent ontology based on the guidelines defined by Noy and McGuinness [82]. The GDPR was the main source adopted to collect information about consent, though other legal authorities' guidelines and reports were used, such as the guidelines on consent published by the European Data Protection Board [83]. However, this ontology only conceptualizes consent in the domain within Article 4.11 of the GDPR, so special cases where other forms of consent are allowed, such as children's personal data or scientific research, are not covered by this model. As GConsent aims at not only capturing the concept of consent, but also to represent its state, context and provenance, existing vocabularies on this subject, such as PROV-O [50], GDPRov [68] and GDPRtEXT [84], are reused.

The core classes are the **data subject, personal data, purpose and processing**, as well as the **consent and the status**. GConsent represents a step further in relation to other ontologies that conceptualized consent since it not only defines the 'given consent' concept, but also classifies other states of consent as valid or invalid for processing. Consent status can be one of the following: expired, invalidated, not given, refused, requested, unknown and withdrawn, and in these cases will be invalid for processing, or explicitly given, given by delegation and implicitly given and will be valid. To represent the context in which the consent was obtained, information about the location, the time of creation and the medium is recorded, as well as about the expiry of the consent and the entity that granted

<sup>20</sup><https://www.agid.gov.it/it/infrastrutture/cloud-pa/cloud-europe>

<sup>21</sup><http://www.mirelproject.eu/>

<sup>22</sup><https://www.fnr.lu/projects/data-protection-regulation-compliance/>

1 it. Also, the authors plan to extend the ontology to  
2 deal with the spacial and temporal representation of  
3 processing activities, such as data storage or sharing,  
4 and continue to provide new use-cases to motivate the  
5 community's adoption of this model.

#### 6 4.3.7. BPR4GDPR - Compliance Ontology

7 The BPR4GDPR (Business Process Re-engineering  
8 and functional toolkit for GDPR compliance) project  
9 started at May of 2018 and was running until April  
10 2021. It is a European Union's H2020 innovation pro-  
11 gramme with the main goal of providing a framework  
12 to reinforce the implementation of GDPR-compliant  
13 measures inside organizations at diverse scales and in  
14 several domains [85].

15 The Compliance Ontology, described on BPR4GDPR's  
16 deliverable D3.1 by Lioudakis and Cascone [86], is  
17 based on the BPR4GDPR's Information model, that  
18 aims to define the entities and respective roles that  
19 are involved in the organization processes' life-cycles.  
20 Its core classes are the **data types**, the **roles** assigned  
21 to users inside the organizations, the **operations** and  
22 **operation containers**, the **machine types** that host  
23 the operations, the **organization types**, the **events** and  
24 **contexts** in which they happened and the **purposes**  
25 for which operations are executed. The roles class is  
26 related to the responsibilities that are assigned to the  
27 user in the context of the organization and its instances  
28 can be implemented hierarchically according to the de-  
29 tail level of the data and connected through the *isA*  
30 property. This hierarchical structure is valid for most  
31 classes in the ontology. The data processing activities  
32 are implemented through the operations class, which  
33 have associated the *hasInput* and *hasOutput* proper-  
34 ties that allow to connect the operations with the data  
35 that is processed and the one that is generated and re-  
36 spective states (i.e. plain or anonymised). These opera-  
37 tions can be grouped in an operation container - a class  
38 that groups processing activities in contexts where they  
39 usually work together, for instance, in the manage-  
40 ment of a database, in which functions such as create,  
41 read, update or delete are commonly used. The roles  
42 and operations classes should always be connected  
43 with an instance of the purpose class. The events class,  
44 that aims at capturing all processing activities, a data  
45 breach or the revoke of consent, has associated the  
46 context class to instantiate specific cases and provide  
47 temporal and spatial details, among others.

48 Using this ontology, BPR4GDPR defines a policy  
49 instantiating its purpose, context, action, pre-action  
50 and pos-action. The action reflects the activity permit-

1 ted, prohibited or obliged by the policy, while the pre-  
2 action and pos-action indicate the actions that must  
3 take place before and after the main action. In turn,  
4 each action is specified by the user's role, data, opera-  
5 tion and the organization where it takes place.

6 BPR4GDPR is implementing services in three use-  
7 cases: for governmental services in the social security  
8 and healthcare domains with IDIKA S.A.<sup>23</sup>; for auto-  
9 motive management with CAS Software AG<sup>24</sup>; and for  
10 cloud-supported real state agencies with Innovazioni  
11 Tecnologiche<sup>25</sup>.

#### 12 4.3.8. Data Privacy Vocabularies

13 The Data Privacy Vocabulary (DPV) was intro-  
14 duced by the W3C Data Privacy Vocabularies and Con-  
15 trols Community Group (DPVCG)<sup>26</sup> in 2018 when the  
16 GDPR came into force. This W3C CG was one of the  
17 first outputs from a W3C workshop on data privacy  
18 controls, that took place in Vienna in April 2018, with  
19 the objective of defining priorities for the standardiza-  
20 tion of this domain [87]. Initially, the group searched  
21 for relevant vocabularies that attempted to address data  
22 privacy and, in particular, the GDPR. From this state  
23 of the art review, a few conclusions emerged: there  
24 is a need for vocabularies to describe personal data  
25 and the purposes for the processing of said data, as  
26 well as vocabularies to coordinate privacy legislations.  
27 The methodology used to develop the vocabulary was  
28 based on the **NeOn** methodology by Suárez-Figueroa  
29 et al. [88] and the **SPECIAL Usage Policy Language**  
30 [89] was the core ontology used to model the pro-  
31 cessing, purpose, recipient and personal data category  
32 classes. New concepts were added to the vocabulary  
33 after being discussed and agreed upon by the CG. As a  
34 result of this process, a first version of the base vocabu-  
35 lary was published with the following main classes:  
36 **personal data categories**, **processing**, **purposes**, **le-**  
37 **gal basis**, **technical and organizational measures**  
38 **and legal entities**, including **data subject** and **child**,  
39 **recipients**, **data controller**, **data processor** and **third**  
40 **party** [90]. A second version of the base vocabulary  
41 was released in January 2021; the **risk**, **right** and **data**  
42 **subject right** classes were added to the base vocabu-  
43 lary and the previously existing classes were extended  
44 with new terms. Moreover, new legal entities, includ-  
45 ing **authority** and **data protection authority**, **vulner-**

23 <http://www.idika.gr/>

24 <https://www.cas.de/en/homepage.html>

25 <https://www.innovazioni-tecnologiche.com/en/index.aspx#about>

26 <https://www.w3.org/community/dpvcg/>

able data subject, data sub-processor, data protection officer and representative, were added to the vocabulary. DPV's classes are further developed as sub-vocabularies, making it possible for them to be used independently<sup>27</sup>.

The personal data categories are split into top level classes such as financial or social data, which are further specified, and classes for sensitive and derived data are also present as required by the GDPR. The top level categories are adapted from the **EnterPrivacy** taxonomy by Cronk [91]. The purpose vocabulary is composed of 42 suggested purpose sub-classes, which are topped by classes such as R&D or Commercial Interest, that can be extended to specify other GDPR purposes not yet conceptualized. The purpose category can be further constrained to specific contexts or business sectors. In relation to the processing categories, DPV covers the terms defined in the Article 4-2 of the GDPR, providing 40 processing categories. Properties related to the origin of the data being processed or the logic used in automated decision making algorithms are available to check compliance with the GDPR. Technical and organizational measures, such as the pseudo-anonymisation and encryption of the data, must be in place so that the processing of personal data is in line with the GDPR. These categories of measures are usually accompanied by a comment to describe the measure or the standardized practices to follow. The consent legal basis is further specified in the DPV with the withdrawal, provision and expiry concepts, based on **GConsent** [81] and **Consent Receipt** [92].

The CG also developed a GDPR extension for DPV, the DVP-GDPR vocabulary<sup>28</sup>. DVP-GDPR covers all the legal bases specified on the GDPR Articles 6 and 9 for the processing of personal data and also the legal bases for the transfer of personal data to third countries defined on Articles 45, 46 and 49. This vocabulary also models 12 GDPR rights of the data subjects.

The work to improve and extend the DPV vocabularies, as well as to provide more examples of application scenarios, is going on to this date.

#### 4.4. GDPR as a linked open data resource

Pandit et al. [84] developed **GDPRtEXT**, a linked open data resource that provides a way to connect GDPR concepts with the specific sections, chapters,

articles or points of the GDPR text. **GDPRtEXT** is an extension of the **European Legislation Identifier (ELI)**, an ontology developed for the identification of European, national and regional legislation through URI templates [93]. Extending the properties defined by ELI, **GDPRtEXT** provides a way to link the correlated chapters, sections, articles or points. The ontology was developed using the "*Ontology Development 101*" guide by Noy and McGuinness [82] and the SKOS vocabulary was used to describe the GDPR terms.

The main terms represented in this ontology are the specific **entities** mentioned in the regulation's text, the **rights** and **obligations** of the entities, the **principles** and the **activities** which specify processes and actions defined in the GDPR, such as reporting a data breach, exercising rights or demonstrating consent. These terms are connected to the relevant points in the GDPR text using the *rdfs:isDefinedBy* property.

**GDPRtEXT**'s documentation also contains two example use-cases where it was used for GDPR compliance reports and also to link obligation concepts with the previous data protection regulation, the DPD.

## 5. Discussion

### 5.1. Analysis of existing resources

Using Table 6 as a reference, it is possible to compare the policy languages described in the previous section in relation to their capacity of assisting with the representation of the GDPR data subject's rights. In this Table, the languages are sorted in descending order by the number of supported rights, then alphabetically, if necessary, to improve readability.

Most of the analysed languages can be used to partially fulfill the representation needs identified in Section 2, related to the '*right to be informed*' (RI1 and RI2), as well as the '*right of access*' (RA) and '*right of rectification*' (RR), apart from PPO and LPL. However, only three languages, ODRL, AIR and LegalRuleML, have the resources to partially support the representation of most of the data subject's rights, excluding the '*right to data portability*' (RDP) and the '*right to not be subjected to automated decision-making*' (RDM).

Using Table 7, it is possible to conclude that most of the languages can partially cover the representation needs of the obligation to maintain *records of processing activities* (ROPA-DC and ROPA-DP), exclud-

<sup>27</sup><https://github.com/dpvcg/dpv/tree/master/rdv>

<sup>28</sup><https://github.com/dpvcg/dpv-gdpr/>

Table 6

Representation of GDPR's data subject rights (R\*) in the identified privacy policy language solutions. The languages that can be used to partially assist with a particular right are marked with an asterisk.

	RI1	RI2	RA	RR	RE	RRP	RN	RDP	RO	RDM
AIR	*	*	*	*	*	*	*		*	
LegalRuleML	*	*	*	*	*	*	*		*	
ODRL	*	*	*	*	*	*	*		*	
LPL	*	*	*		*	*	*			
A-PPL	*	*	*	*						
DPF	*	*	*	*						
POL	*	*	*	*						
P2U	*	*	*	*						
P3P	*	*	*	*						
SPL	*	*	*	*						
S4P	*	*	*	*						
XPref	*	*	*	*						
PPO			*							

Table 7

Representation of the rights and obligations of data controllers and processors in the identified privacy policy language solutions. The languages that can be used to partially assist with the needs of a particular right or obligation are marked with an asterisk.

	JC	CPr	ROPA-DC	ROPA-DP	NDB	CDB	DPIA	PC
ODRL	*	*	*	*	*	*		
LegalRuleML		*	*	*	*	*		
LPL		*	*	*	*	*		
SPL	*	*	*	*	*			
DPF		*	*	*	*			
POL		*	*	*	*			
P2U		*	*	*	*			
P3P		*	*	*	*			
XPref		*	*	*	*			
AIR			*	*		*		
A-PPL			*	*	*			
S4P			*	*				
PPO								

ing PPO. In this Table, the languages are sorted in descending order by the number of supported rights, then alphabetically, if necessary, to improve readability. P3P, ODRL, XPref, POL, P2U, DPF, SPL, LPL and LegalRuleML can also be used to partially model the *contract with processors* (CPr) and the *notification of a data breach* (NDB) duty. In particular, ODRL stands out from other languages by having the resources to represent, at least partially, six of the rights and obligations described in Section 2.3. It should also be highlighted that, at least, LegalRuleML supports deontic logic.

Although these languages do not specifically mention the rights and obligations discussed in Section 2,

they can be used to represent a few of the items of information mentioned by them, which is why they are classified as capable of partially representing each right or obligation. It should also be noted that no language seems to have the necessary resources to represent the '*right to data portability*' (RDP), the '*right to not be subjected to automated decision-making*' (RDM), the right to *prior consultation* (PC) with the supervisory authority and the *data protection impact assessment* (DPIA) duty.

From the described languages, solely ODRL, LegalRuleML and DPF continue to be actively maintained and developed, and only P3P, ODRL, AIR, LegalRuleML and SPL have the resources available for

Table 8

Representation of the informational items I1 to I57 in the DPKO, DPO, GDPRov, Cloud and PrOnto ontologies. The names of the classes which can be used to specify a particular item are depicted in the table, as well as their respective number of sub-classes. The informational items which can not be fully represented by the current ontology terms are illustrated with an asterisk.

	DPKO	DPO	GDPRov	Cloud	PrOnto
I1		Controller	Controller		*
I3			ControllerRepresentative		
I6	*	Purpose			Purpose (10)
I7	*	LegalJustification (6)			
I8		LegitimateInterest			
I9		Recipient (2)			*
I10			*		
I11					*
I12		DataSubjectRight (7)	Process (10)		Right (8)
I16		AutomatedProcessing	*		
I17	*	PersonalData	PersonalData (3)		PersonalData (7)
I20		*			
I21			ProvideCopyOfPersonalData		
I22			RectifyData		
I31			JointController		
I36					Action (13)
I37		DataSubject (1)			
I38		*	*	*	*
I39		*		*	*
I40		DataProtectionOfficer	DPO		*
I41	*	Measures (2)			
I42		Processor	Processor		*
I44			ProcessorRepresentative		
I57		*	*		

reuse on the Web. Since the majority of the policy languages were developed before the GDPR came into full effect, they do not model concepts such as the legal basis for processing or the rights of the data subject.

In this context, the ontologies and vocabularies in the domain of privacy and data protection as well as the GDPRtEXT ontology, described in the previous sections and compared in Tables 8 and 9, are of particular interest to cover these gaps on the representation of informational items. When available, the name of the class that can be used to model the respective informational item is detailed, as well as the number of sub-classes which can be used to more specifically define the term. The cases in which there is still no specific concept to represent the informational item, yet there are terms that can be extended to accomplish it, are marked with an asterisk. Informational items I15, I19, I24, I26, I28 to I30, I33, I34, I46 to I48, I51, I52 and I54 to I56 are not represented in either Table 8 or

9 since they are not modeled by any of the analyzed ontologies.

DPO, GDPRov, PrOnto, DPV and GDPRtEXT can be used to partially populate a great deal of the informational items required by the ‘right to be informed’ (RI1 and RI2) and the other GDPR rights and obligations. However, we must highlight DPV and GDPRtEXT since they represent, at least partially, 31 and 25 informational items, respectively, out of the 57 described in Table 1. Furthermore, these vocabularies are the ones that have the largest number of sub-classes to specifically define the respective informational items.

Most of the ontologies and vocabularies presented are obsolete or without new developments in recent years, with BPR4GDPR’s IMO, GDPRov, GConsent, DPV and GDPRtEXT being the only ones that continue to be improved. Moreover, of all the covered vocabularies, only DPKO, IMO and PrOnto do not have open and accessible resources.

Table 9

Representation of the informational items I1 to I57 in the GConsent, IMO, DPV and GDPRtEXT ontologies. The names of the classes which can be used to specify a particular item are depicted in the table, as well as their respective number of sub-classes. The informational items which can not be fully represented by the current ontology terms are illustrated with an asterisk.

	GConsent	IMO	DPV	GDPRtEXT
I1	DataController	DataController	DataController	Controller
I2			hasContact	
I3			Representative	ControllerRepresentative
I4			hasContact	
I5			hasContact	
I6	Purpose	Purposes	Purpose (42)	
I7	*		LegalBasis (34)	LawfulBasisForProcessing (14)
I8			A6-1-f	LegitimateInterest
I9	*		Recipient (3)	*
I10			*	CrossBorderTransfer
I11	*	*	*	RecordDataRetentionPeriod
I12			DataSubjectRight (12)	Rights (10)
I13	*		A7-3	
I14			A77	
I16			AutomatedDecisionMaking	AutomatedProcessing
I17		DataTypes (52)	PersonalDataCategory (170)	PersonalData (5)
I18			DataSource	InfoAboutSourceOfData
I20			*	
I21				ProvideCopyOfPersonalData
I23				RightOfErasure (2)
I25			hasContact	
I27				RightToRestrictProcessing (3)
I31				JointController
I32			hasContact	
I35			*	
I36	Processing (18)	Operations (40)	Processing (40)	DataActivity (9)
I37	DataSubject (1)	DataSubject	DataSubject (2)	DataSubject
I38				ControllerObligation (11)
I39				ProcessorObligation (14)
I40		DataProtectionOfficer	DataProtectionOfficer	DPO
I41			TechnicalOrganisationalMeasure (37)	
I42		DataProcessor	DataProcessor	Processor
I43			hasContact	
I44			Representative	ProcessorRepresentative
I45			hasContact	
I49				*
I50				*
I53			Risk	
I57			DPIA	*



Taking into account the performed analysis, it can be concluded that ODRL, DPV and GDPRtEXT are resources that can be easily extended to support the discussed representation needs of GDPR rights and obligations. As an example, Listing 1 combines these vocabularies with a few new terms to describe a *communication of a data breach* (CDB) obligation. This example describes the need of a certain controller to inform a specific data subject in the case of a personal data breach event. A data controller keeping these obligations in this structured form can more easily fulfill them if the event actually happens.

Listing 1: Communication of a personal data breach to a data subject.

```
@prefix rdfs: <http://www.w3.org/2000/01/rdf-schema#> .
@prefix odrl: <http://www.w3.org/ns/odrl/2/> .
@prefix dpv: <http://www.w3.org/ns/dpv#> .
@prefix gdp: <https://w3id.org/GDPRExt#> .
@prefix gdprif: <https://protect.oeg.fi.upm.es/def/gdprif#> .

gdprif:communicateDataBreach
  rdfs:comment "Data controller A informs Beatriz Esteves about the
  existence of a personal data breach";
  rdfs:seeAlso gdp:NotifyDataSubjectOfBreach ;
  odrl:obligation [
    odrl:informedParty [
      a dpv:DataSubject, odrl:Party ;
      dpv:hasName "Beatriz Esteves" .
    ] ;
    odrl:informingParty _:ControllerA ;
    odrl:assignee _:ControllerA ;
    odrl:action odrl:inform ;
    odrl:target gdprif:I5, gdprif:I40, gdprif:I46, gdprif:I49, gdprif:I50 ;
    odrl:constraint [
      a odrl:Constraint ;
      odrl:leftOperand odrl:event ;
      odrl:operator odrl:eq ;
      odrl:rightOperand gdprif:PersonalDataBreach ;
    ] .
  ] .

_:ControllerA
  a dpv:DataController, odrl:Party ;
  dpv:hasName "Controller A" .
```

## 5.2. Supplementary material

In order to complement the description of privacy languages, ontologies and vocabularies presented on Section 3 of this paper, an online portal<sup>29</sup> has been published with additional resources. For each solution, there is a brief description of the language or ontology and also links to additional documentation and available RDF serializations. There is more information about the authors of the solutions, when it was first created and last updated, about the projects or the research groups where it was developed and, when available, examples of implementations that are using it. The webpage's source code is also preserved as a Zenodo resource, at <https://doi.org/10.5281/zenodo.5148948>, and its public repository can be accessed by the community at <https://github.com/besteves4/SotAResources> for further development.

<sup>29</sup><https://protect.oeg.fi.upm.es/sota/>

This webpage also includes a REST API service to find references to specific concepts in the collection of ontologies and languages that have been identified in the context of this paper. The main objective of this service is to give users a platform where they can search for ontologies that model processing activities such as 'derive' or 'disclose' or a language that can be used to represent the 'right to erasure'.

Furthermore, we specify a lightweight ontology, the GDPR Information Flows (GDPRIF)<sup>30</sup>, in order to model the relationships between GDPR stakeholders, informational items, GDPR rights and obligations and also to specify information about the flows of information and about the events that trigger the rights and obligations. GDPRIF's documentation is also stored in a public repository<sup>31</sup>.

## 6. Conclusions

There is a strong need to develop technologies to support individuals to manage their personal information and at the same time there is a need to support companies to better manage compliance. Having common vocabulary elements and common data models to refer to these rights and to denote specific GDPR concepts would favor data subjects and data controllers to speak in the same terms, and would ease the interoperability between different types of tools. Not only companies may have information systems to manage the individuals' consent and abide the law: other software systems can also help individuals to manage the consent they are constantly giving. In particular: data subjects can control the access to their personal data in distributed stores; as recommended by the Opinion 9/2016 of the European Data Protection Supervisor on Personal Information Management Systems (PIMS). Conversely, data controllers can make sure they have complied with their obligations about (i) informing the data subjects and (ii) responding to the data subjects' requests. For example, having a categorization of the types of information that an individual should receive would enable automatic labeling tools analyzing existing text communications. Aligning ontologies and vocabularies with the GDPR (or other equivalent norms in other territories) would greatly favor interoperability of the privacy-related tools both on the side of the individuals and on the side of the companies.

<sup>30</sup><https://w3id.org/gdprif>

<sup>31</sup><https://github.com/besteves4/gdprif>

This paper has analyzed the value of existing policy languages, vocabularies and ontologies to support these interoperability needs, and has concluded that ODRL, DPV and GDPRtEXT are mature resources, ready to be used for representing privacy-related rights and obligations, with an explicit link to the current version of the GDPR text. Points in favor of these solutions are the fact that they are open access, have good documentation and, in the case of ODRL, it is already a W3C recommendation for digital rights management. Furthermore, beyond maturity, these solutions can formalise the highest number of information flows and can represent the most number of informational items required by the GDPR. An example of using these resources to specify the obligation to report a data breach is given to support this conclusion. In terms of future work, we intend to create ODRL-DPV-GDPRTXT rules for each of the rights and obligations found in GDPR, as this exceeds the ambitions of this paper, but would favor its quick adoption.

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